### FOUNDATION FOR GOVERNMENT ACCOUNTABILITY

## Patient-Centered Medicaid Reform: Case Studies from Other States and Policy Upgrades for Virginia

Christie Herrera Foundation for Government Accountability Presentation before the Virginia Medicaid Innovation and Reform Commission Monday, October 21, 2013

## **Old Medicaid vs. Medicaid Reform**

<u>Old Medicaid</u>	Medicaid Reform	
Government as consumer	Patients as consumers	
Complex programs	<b>Consistent policies</b>	
Government controls	More consumer choice	
Centralized planning/purchasing	Marketplace decisionmaking	
Blank check	Defined investment	
Unsustainable growth	Predictable growth	

## **Florida Medicaid Reform: The Basics**

### **Florida's Medicaid Reform**

- "Medicaid Marketplace": Real choices and accountability
- Customized Benefits: Personalized care
- Choice Counseling: Education and outreach
- Enhanced Benefit Rewards: For healthy living
- Medicaid "Opt-Out": Bridge to private coverage

### **Outcomes**

- It's bipartisan: Began by Gov. Bush; continued by Obama Admin.
- It's proven: Florida's reforms have been in effect since 2006
- More access: Reform patients beat out Old Medicaid and HMOs
- Better health: Patients are getting healthier, faster
- **Big savings:** Florida saves \$1 billion/yr.; U.S. saves \$64 billion/yr.
- More states are following Florida's lead: KS, LA, NC



## **Key Components of Florida's Reform**

### • "Medicaid marketplace" with meaningful plan choices:

--Patients can choose from at least 2 (and as many as 10) Medicaid plans --HMOs/PSNs paid risk-adjusted, capitated rate; assume risk/share savings --Patients have more choices than with traditional Medicaid managed care

### • Customized benefit packages:

--Plans cover federally-mandated benefits and customized benefit packages --Plans offer extra benefits and specialty care for pregnant moms, HIV/AIDS --Competition works: More plan benefits = greater market share

### • Choice Counseling:

--31 multi-lingual, multi-modal FTEs help patients pick the best plan for them --Patients have 30 days to pick a plan, and 90 days to disenroll for any reason

### • Enhanced Benefit Reward\$:

--Patients can earn up to \$125 year for healthy behaviors

### • "Opt-out" for private coverage:

--Patients with ESI can buy subsidized coverage for themselves and their families

## Florida's Reform: Better Access

- 70-80% of Reform Pilot patients actively chose their own plan
- More patients can access routine/urgent care right away
- More patients can easily find a doctor they're happy with
- More patients report high satisfaction with their doctor
- More patients found improved communication with their doctor



## Florida's Reform: Better Health

	<b>Reform Counties</b>	Non-Reform Counties
Breast Cancer Screening	59.2%	50.4%
Child ADHD Management	64.4%	46.9%
Adult Diabetes Control	36.9%	32.8%
Child Annual Dental Visit	34%	16.1%
Adult BMI Assessment	52.7%	47.9%
Adult Preventive Care	77%	71.9%

Reform plans outperformed Old Medicaid in 22 of 33 regularly-tracked HEDIS measures. 94% of HEDIS health outcomes have improved since 2008.

## **Bayou Health: The Basics**

### Louisiana's Medicaid Reform

- Launched January 1, 2012
- Initiated through 1932(a) State Plan Amendment (not waiver)
- Statewide auto-enrollment: Except LTC/Duals/SSI kids/tribes
- Patients can choose from 5 plans: 3 MCOs and 2 PCCMs
- Plans vary extra benefits: Weight Watchers; vision/dental, etc.

### **Outcomes**

- 1. State savings of 3.5%, or \$159 million in Year #1 alone
- 2. Spending will remain flat over next five years
- 3. Only .06% of patients opted back out into Old Medicaid
- 4. 70% of patients are actively choosing their own plan
- 5. ER use flattened or declined for both high- and low-level users
- 6. Newborns spent 23,000 fewer days in NICU



## **KanCare: The Basics**

### Kansas's Medicaid Reform

- Launched January 1, 2013
- Initiated through 1115 waiver approved by Obama Admin.
- All benefits and populations carved in (including LTC and ID/DD)
- Patients can choose from 3 plans (all standard MCOs)
- Plans offer extra benefits (dental, smoking cessation, etc.), new and restored benefits (transplants, bariatric surgery) and specialty care (HIV/AIDS, schizophrenia, etc.)

### **Outcomes**

- 1. Combined savings of 5%, or \$1.1 billion over first five years
- 2. Spending will remain flat over next five years
- 3. Savings will be applied to DD waiting list
- 4. Plans will integrate pay-for-performance and work incentives



### **Partnership for a Healthy NC: The Basics**

### North Carolina's Medicaid Reform

- Framework unveiled April 2013; will launch January 2015
- Initiated through 1115 waiver similar to Florida and Kansas
- Scraps the vaulted "Community Care of NC" PCCM model
- All benefits and populations carved in
- Patients can choose from multiple comprehensive care entities
- Plans compete on quality, value, and benefits offered
- Physical/mental/behavioral health are integrated in each CCE
- CCEs are full-risk and get risk-adjusted, capitated rates
- State expects an annual savings of 8%, or \$1 billion/year
- State expects spending will flatten over first five years

# **Upgrades for Virginia Medicaid**

- Carve in all benefits and populations into Medicaid reform: --Allow plans to offer holistic care by integrating physical, mental, behavioral
- Allow specialty plans to compete alongside MCOs: --Can provide customized care for complex populations, like HIV/AIDS, medically-fragile children, COPD, diabetes, and mental illness
- Allow provider-led plans to compete alongside MCOs:

   -Allow provider-led plans organized by hospitals, physician groups, and ACOs
   -More plans = better patient care/access; greater plan accountability
- Offer health incentives built into capitated rates: --Allow patients to earn cash/extra benefits for exhibiting healthy behaviors --Incent plans to meet HEDIS targets by withholding a % of capitated rates
- Allow customized benefit packages if they meet the same actuarial value as the total Medicaid covered benefits.
- Provide independent choice counseling not affiliated with the state or any plan.

## **Florida Health Choices Plus**

### **Facts About the Uninsured**

- Only 1 in 4 uninsured Floridians live in poverty
- 71% of the uninsured are reinsured within 12 months
- Almost half of the uninsured are reinsured within 4 months
- Just 5% of the uninsured use 68% of all care provided
- Half of privately-insured, low-income adults use \$500 in health care services; only 1 in 6 use more than \$3,500 in a given year

### **Designing a Market-Based, Patient-Centered Alternative**

- Fill the ObamaCare coverage gap for working parents/disabled
- Reject borrowed federal funds that drive our nation's debt
- Give a limited, temporary subsidy for private insurance
- Incorporate TANF work requirements to get benefits
- Require "skin in the game" --- mandatory patient contributions



## **Concerns About the Arkansas PO**

- It must look like Old Medicaid re: cost-sharing and benefits
- The waiver is temporary and expires in just three years
- Crowd-out likely higher with the offering of private coverage
- Gives able-bodied adults better coverage than most vulnerable
- PO in constant jeopardy due to annual appropriations process
- Plans aren't competitively bid and procured
- Patients can choose "free" coverage with any Silver plan
- State pays 100% more if patients want highest-cost Silver plan
- State pays churning costs as patients lose and gain eligibility
- State pays for cost-sharing subsidies and wrap-around benefits
- State pays 100% of costs if PO exceeds budget neutrality cap



## It's About the Patients



## **Thank You!**

Christie Herrera Senior Fellow Foundation for Government Accountability <u>christie@floridafga.org</u>



## **Possible Federal Funding Cuts**

### **Cost of Virginia's Medicaid Expansion (2014-2022)**

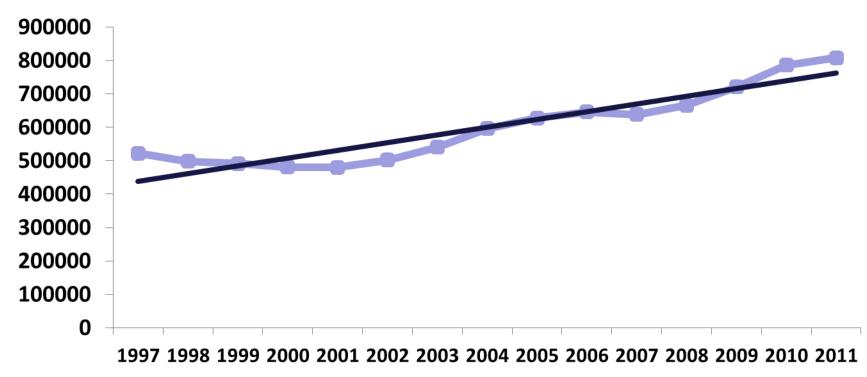
Virginia's costs would more than double, even with a 10% cut in federal funds

	Federal Funds	State Funds
PPACA Promise	\$4,146,636,000	\$283,729,000
10% PPACA Cut	\$3,699,099,000	\$726,266,000

## **Enrollment Keeps On Growing**

### Virginia's Medicaid Enrollment (June 1997-2011)

Nationally, states rarely rescinded Medicaid coverage expansions once implemented



Total Virginia Medicaid Enrollment

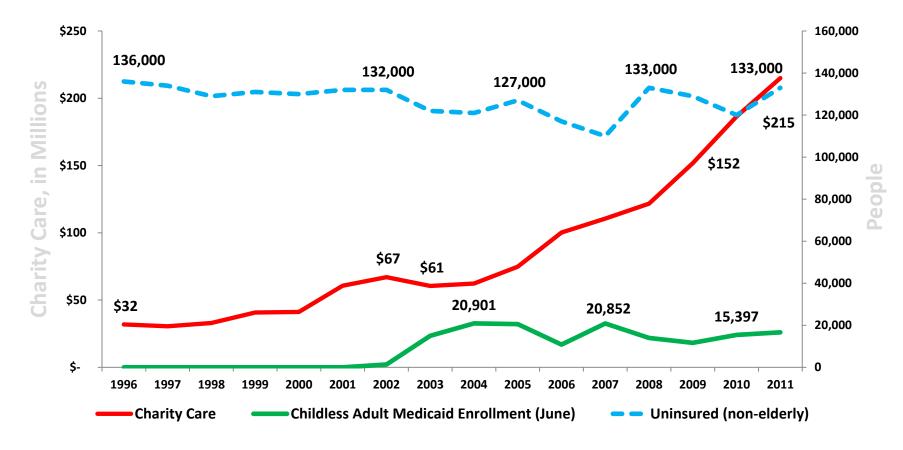
-Linear (Total Virginia Medicaid Enrollment)

FOUNDATION FOR GOVERNMENT ACCOUNTABILITY Source: Kaiser Commission on Medicaid and the Uninsured

## **Lessons from Maine**

### Hospital Charity Care Costs and Maine's 2002 Medicaid Expansion

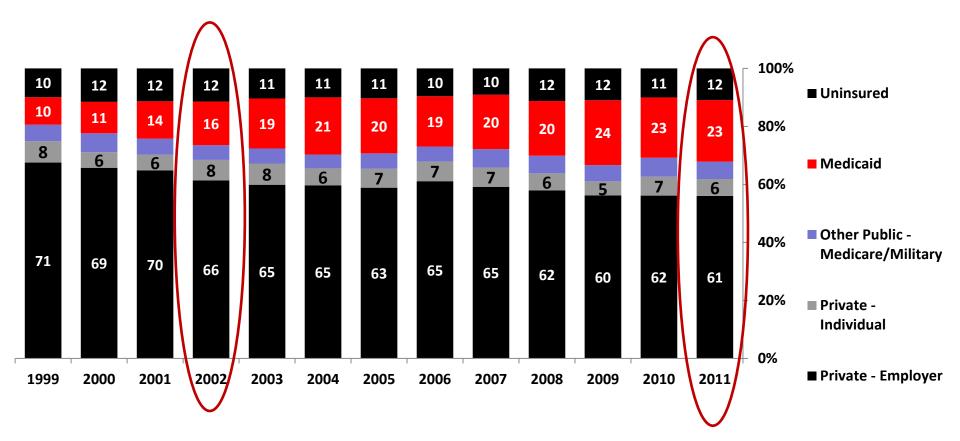
Optional Medicaid expansion to childless adults didn't save hospital \$ or reduce uninsured



## **Lessons from Maine: The Uninsured**

### Health Coverage in Maine: 1999-2011 (Non-Elderly Population)

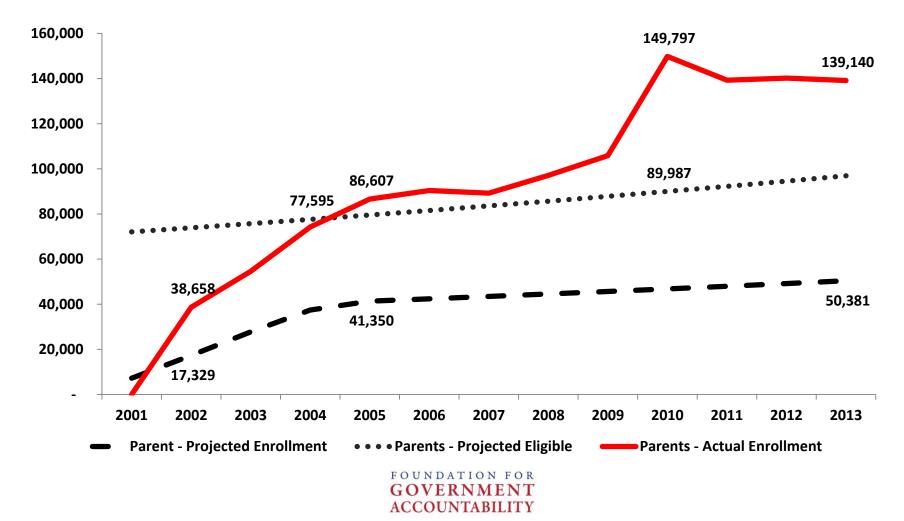
Uninsured rate the same; more people on Medicaid; less people with private coverage



## **Lessons from Arizona: Parents**

### **Costs and Enrollment for Arizona's 2001 Medicaid Expansion**

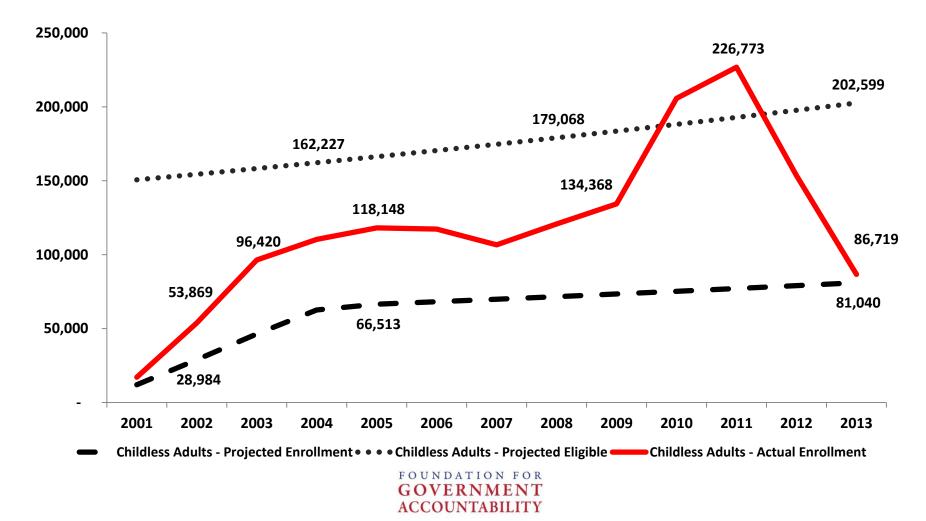
Optional Medicaid expansion to parents resulted in more than double the projected enrollment



### **Lessons from Arizona: Childless Adults**

### **Costs and Enrollment for Arizona's 2001 Medicaid Expansion**

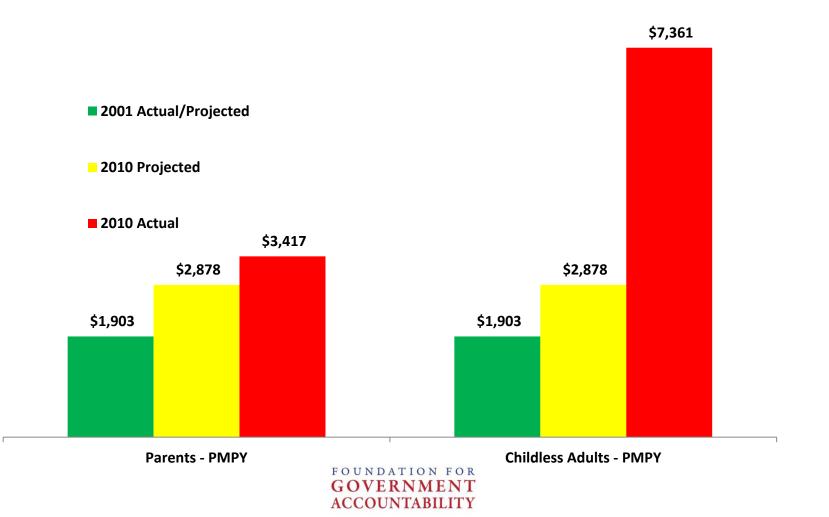
Optional Medicaid expansion to childless adults resulted in nearly triple the projected enrollment



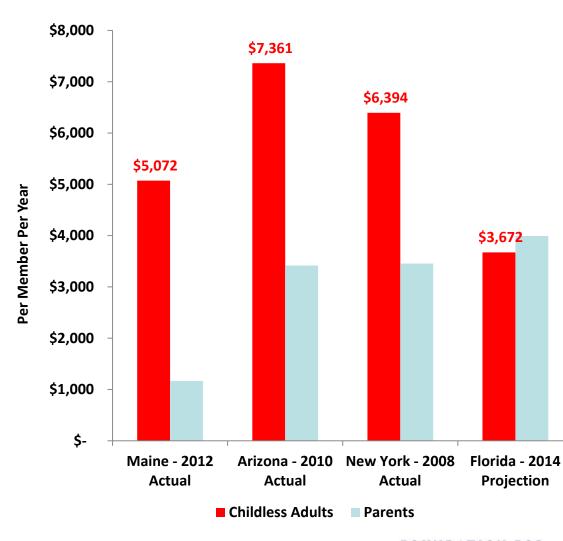
## **Lessons from Arizona: Costs**

### **Costs Increases from Arizona's Medicaid Expansion: 2001-2010**

Costs for childless adults 2.5x projections; Costs for parents 19% above projections



## **Childless Adults Cost Much More**



FOUNDATION FOR GOVERNMENT ACCOUNTABILITY CMS/Mathematica 2011 study found that childless adults were:

- "Older and included more men"
- "More likely to become Medicaid eligible due to disability"
- Cost "approximately 60 percent higher than expenditures for adults with dependent children"

Source: "Who Will Enroll in Medicaid in 2014? Lessons From Section 1115 Medicaid Waivers" May 2011

## **Lessons from Arizona: The Uninsured**

### Health Coverage in Arizona: 1999-2011 (Non-Elderly Population)

Uninsured rate the same; more people on Medicaid; less people with private coverage

